A CALL FOR COURAGE AND CAUTION

For health workers to stand up for the interests of the poor and to work toward changing the social causes of poverty, hunger, and poor health clearly involves a certain risk. The degree of risk will vary from country to country, and even from village to village.

For this reason, the openness with which health workers work toward social awakening and change, and the methods they use, need to be adapted to each local situation. For example, some of the village theater productions led by the Project Piaxtla team in Mexico (see Ch. 27) have resulted in attempts by local authorities to close down the villager-run health program. But in certain other countries in Latin America, health workers have been tortured and killed for doing less.

Unfortunately, countries where the health needs of the poor are greatest are usually the same countries where repression and violation of rights by those in control is most severe. These are the countries where leaders of the poor and those who work for social change are in greatest danger.

We urge planners and instructors of health workers, as well as health workers themselves, to move forward with their eyes wide open. Evaluate the possible benefits and risks of any approach or activity you consider, especially if it involves confrontation or conflict of interests. The risks of taking any particular step toward change need to be weighed against the risks of not taking that step: "How many people may suffer from repression if we take a stand on this issue? How many children will continue to die of hunger-related diseases if we don't?"

Before training health workers in a people-centered approach, be sure that both you and they carefully consider the range of possible consequences.

We have had to struggle with these same questions in making the decision in this book to speak openly about social issues affecting health. We know we are taking a chance—both for ourselves and for others who care about people as we do. We hope and believe that in the long run the benefits will outweigh the costs. But each person needs to consider the balance and make his or her own informed decisions.

We urge those planners and officials who share the vision of a healthier, more self-reliant future for the poor to welcome criticism and suggestions from those working at the village and community level. If you are involved in a nationwide program to train health workers, help to defend and preserve those small, independent, community-based efforts that already exist. Learn from their strengths and weaknesses, criticize them and seek their advice and evaluation of your own program. Variety is essential for comparison and improvement.

At the same time, we urge those working at the community level, whether in government or independent programs, to look for ways to help the 'voiceless poor' be heard and take part in decision making at the central level.

If those of us who share the vision of a more fully human future join hands and work together, perhaps 'health for all' will, in fact, someday be possible.



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To obtain a more complete list of sources for health education materials, write to Hesperian Health Guides or visit our website, **www.hesperian.org**.

For other publications mentioned in this book, see pages **5**-2, **11**-28, **12**-4, **12**-15, **13**-1, **13**-9, **16**-3, **16**-13, **18**-2, **Part Three**-8, **22**-20, **25**-20, **25**-25, **25**-29, **26**-32, and **26**-36.

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Vibro newsletter, in English.

Α

1-14, 16-16

Beliefs, local (See Traditions)

INDEX

Belly sounds, 16-6

Accidence	Bilirubin, 5-15 to 5-16
Accidents	Birth (See Childbirth)
CHILD-to-child activity, 24-7 to 24-10	Birth box, 11-3, 22-8
Acupuncture and acupressure, 16-11	Birth control (See Family planning)
Advertising, as a cause of medicine overuse, 18-1,	Bladder stones, teaching aid, 21-17
27-14 to 27-18	Bleeding during childbirth, 21-10, 22-10
Advisers	Blindness, CHILD-to-child activity, 24-13
for health workers, 10-7, 10-14, 10-17 to 10-18	Blood pressure, 19-13 to 19-18
for instructors, 2-18, 9-16	Blood worms (schistosomiasis), 13-6
Alcohol	Boiling water for drinking, 1-2, 15-3 to 15-4
and cirrhosis, 5-14 to 5-16	Bones, teaching how to set, 11-14 Bottle feeding (See Breast feeding)
in 'chain of causes' of ill health, 26 -38	Bracelets for measuring children's arms, 25-13
in changing traditions, 7-5 village theater about drinking, 27-19 to 27-26	Brainwashing, 26-30 to 26-34
Anatomy (parts of the body), 5-17	Breast feeding
draw on people, not on paper, 5-13, 11-7, 12-6	comic strip, 13-8
learning to draw body parts, 12-6	compared to bottle feeding, 7-4, 24-17, 27-31
learning to draw people, 12-9 to 12-13	during first 4 months, 17-13
simple language necessary, 2-16	teaching aid, 22-16 to 22-18
teaching why as well as what, 2-16, 5-13	tradition in Liberia, 7-3
T-shirt teaching aid, 11-7	village theater about, 27- 31 to 27- 34
Anemia, checking for, 25-18	(Also see Nutrition)
breathing pattern, 14-11	Breathing problems (See Respiratory problems)
story about prevention, 13-1 to 13-3	Breathing sounds, 14-11 to 14-12, 16-6
Annel, Mary, 9-20	Bronchitis, 11-31, 14-12, 16-6
Antibiotics, use of, 19-1 to 19-11, 27-4	Brown, Judith and Richard, 25-20, 25-22, 25-23,
Appropriate technology, Chapters 15 and 16	25 -24, 25 -27
bicycle-run dental drill, 16 -1	Burns, 7-6, 24-7, 24-8, 24-10
'cold box' for vaccines, 16-4	
field surgery equipment, 16 -10	
guidelines for judging, 15-2	
Rehydration Drink, 15-10 to 15-17	С
scales, 16-1 to 16-2	
silkscreen copier, 16-12 to 16-14	Cameras, how to use, 12-18 to 12-20
stethoscopes, 16-6	Cartoons, appropriate use of, 12-8
timers for pulse rates, 16-7 to 16-8	(Also see Comics and photonovels)
Arms, measuring thickness of, 25-12 to 25-16	Cassava
Awareness raising, 26-12 to 26-38	as main food, 7-4, 25-40 to 25-43
as used by health programs, 26-22 to 26-26	timer for sterilizing, 16 -10
'chain of causes' of ill health, 26-6 to 26-7	Census (See Community 'analysis', Surveys)
comparing 2 kinds of maize, 15-7	Charts, how to use, Chapter 21
in literacy training, 26-18 to 26-21	(Also see Flip charts, Flow charts, Record
levels of awareness, 26-12 to 26-14	keeping, Road to Health chart, Thinness chart Child Health chart (See Road to Health chart)
process of 'conscientization', 26 -16 use of key words, 26 -17 to 26 -21	Child spacing (See Family planning)
use of key words, 20-1/ [0 20-2]	CHILD-to-child activities, Chapter 24
	accidents, 24-7 to 24-10
	care of teeth, 11 -6, puppet show, 27 -37 to 27 -39
В	children as health inspectors, 15 -9
<u>.</u>	children with diarrhea, 24 -17 to 24 -22
Baby weighing (See Under-fives clinic)	children with special problems, 24-14 to 24-16
Back-up (See Follow-up)	do children get enough to eat? 25-13 to 25-14
Barbiana school boys, criticism of schools, Front-12,	how well children see and hear, 24-11 to 24-13



looking at the causes of thinness, 25-17

parents' response, 24-23, 24-30

role of health workers, 24-4

Childbirth, Chapter 22	Dental care
and blood pressure, 19-16	bicycle-power drill, 16 -1
appropriate drawings of, 12 -7	puppet show, 27 -37 to 27 -39
complications, 22-10	two role plays, 1 -17 to 1 -23
low-cost teaching aids, 11-3, 22-8	Depo-provera , 23- 1, 23- 9
record keeping, 22 -6 to 22 -7	Diagnosis
stories about, 13 -1 to 13 -4, 21 -10 to 21 -11, 22 -6	comparative, 17 -8, 21 -1 to 21 -3
traditions, 7 -5, 22 -6	flow charts, 15-8
village theater about harmful practices, 22-11	games, 11 -22, 14 -11 to 14 -12
what health workers and midwives can learn from	learning through clinical practice. Chapter 8
each other, 22-4	scientific method, Chapter 17
Cigarettes, 7-5	teaching aid for eye problems, 21-8
Cirrhosis of the liver, 5-14 to 5-16	teaching aid for swollen lymph nodes, 21 -6
Class planning (See Planning a class)	testing without instruments, 11 -9, 16 -9, 24 -12,
Cold box and 'cold dogs', 16-4 to 16-5	25 -15, 25 -18 to 25 -19
'Cold chain', keeping vaccines cold, 16-3	timers for checking pulse, 16- 7 to 16- 8
Colds, role play about sensible treatment, 27 -3 to	using charts in WTND, Part Three-6, 21-1 to 21-5
27-4	using a homemade stethoscope, 16 -6
Comics and photonovels, 13-10 to 13-13	using the index of WTND , 21-5
Community, learning from. Chapter 6	(Also see Community 'analysis', Problem solving,
'analysis' or 'diagnosis', 6 -7 to 6 -10 (Also see	Role playing)
Surveys)	Diarrhea 27 31 4
needs, determining their relative importance, 3-13 to 3-16	and breast feeding, village theater show, 27 -31 to
	27 -34
leaders, which ones to work with, 6 -15 to 6 -17 typical problems, 1 -13	caused by antibiotics, 19 -3
Community health committees (See Health	CHILD-to-child activity, 24 -17 to 24 -22
committees)	learning games, 11 -22, 11 -25
Community health workers (See Health workers)	story from Indonesia, 24 -24 to 24 -27
Community participation	(Also see Dehydration, Rehydration Drink)
and 'community dynamics', 6- 11 to 6 -14	Disabled Persons
in health worker training, 6 -4	as health workers, 2-5
in supporting local health workers, 10 -1 to 10 -5	CHILD-to-child activity, 24 -14 to 24 -16 Doctors
problems with, Fron t-2, 26 -9 to 26 -10	
Condoms, 23-3, 23-9 (Also see Family planning)	as advisers of health workers, 10 -2, 10 -7, 10 -17 as trainers of health workers, 2 -12, 8 -3 to 8 -4, 10 -1
Conscientization (See Awareness raising)	Dosage of medicines, 18-9 to 18-14
Consciousness raising (See Awareness raising)	Drawings (See Pictures)
Consultations, medical, 8-10 to 8-15	Drug companies, 18- 1 to 18- 2, 18- 7, 27- 14 to 27- 18
(Also see Curative medicine. Diagnosis) Copying drawings, 12-14 to 12-16	Drugs (See Medicines)
Copying on silkscreen copier, 16-12 to 16-14	Drummond, Therese, 26- 32 to 26- 33
Corn (See Maize)	Drunkenness (See Alcohol)
Crutches, story about, 1-8	Duplication of written materials, 16- 12 to 16- 14
Curative medicine, 3- 31 to 3- 32, 4- 4 to 4- 5, Ch. 8	Duplication of William Indiana, 10 12 to 10 11
(Also see Antibiotics, Diagnosis, Medicines)	E
Customs (See Traditions)	
Cuts and wounds, how to close them, 11-10, 16-11	Education (See Teaching)
	Equipment, homemade and low cost. Chapter 16
	Evaluation of a training program, 9-11 to 9-22
D	Exams (See Tests and exams)
	Eye problems, teaching aid, 21-8
Deafness (See Hearing) Dehydration	Eyesight, CHILD-to-child activity, 24 -11 to 24 -13
'belly wrinkle' test, 11 -9, 24 -19	
breathing pattern, 14 -11	F
signs, 7-9, 24 -18 to 24 -19	Family planning, Chapter 23
teaching aids, 11 -12, 24 -18 to 24 -22	beliefs about food and diet, 23 -8
treatments, 1 -26 to 1 -28, 7 -8 to 7 -9, 15 -4, 15 -10	birth control pills and blood pressure, 19 -17
to 15 -17, 24 -20 to 24 -30	government campaigns, 23-3 to 23-4
(Also see Rehydration Drink)	local customs. 7-2, 23 -8
· · · · · · · · · · · · · · · · · · ·	



old and new traditions in Liberia, 7-3

Family planning (continued) storage, 11-1, 25-24, 25-27, 27-27 to 27-30 religion and, 23-7 Green Revolution, 15-5 to 15-7, 25-2 story from Lardin Gabas, Nigeria. 13-6 why poor people need many children, 23-2 Farmers' Theater (See Theater) Н Fathers and child care. Part Four-2 Feces (See Diarrhea, Shit) Handicapped persons Feet, swollen (role play), 21-13 to 21-15 as health workers, 2-5 Fetoscopes, homemade, 16-6 CHILD-to-child activity, 24-14 to 24-16 Fever, 5-3 to 5-6, 14-9 to 14-10. 14-11, 25-38 Health committees, 10-1 to 10-5 First aid teaching materials, 11-6, 11-10, 11-13, **Health workers 11**-14 as advisers of health workers, 10-7 Flannel-boards, 11-15 to 11-19 as trainers of health workers, 2-16 to 2-17, 10-14 antibiotic learning games, 19-2 to 19-11 children as, Chapter 24 'chain of causes' game, 26-6 to 26-7 instructors of, 1-6, 2-11 to 2-18, 8-3, 8-12 to for teaching about food groups, 25-43 8-16, 9-16 to 9-17, 10-16 for teaching about fractions. 18-12 providing support for each other, 10-1 to 10-2, puzzle for learning about eye problems, 21-8 puzzle for learning about lymph nodes, 21-6 role in planning training course, 3-2, 3-12 to Road to Health chart, 11-4 3-17, 4-14 selection of, 2-1 to 2-10 survey of community health priorities, 3-15 to 3-1 Flash cards. 11-20 to 11-22, 13-10 teaching role in community, 1-5, 5-18 Part Three-5 to Part Three-7, 22-2, 24-4 Flip charts, 11-23, 13-10 Flow charts for diagnosing illness, 15-8 Hearing, CHILD-to-child activity, 24-11 to 24-12 Follow-up after a training course, Chapter 10 Heart sounds, 16-6 (Also see Evaluation) Hospitals, 8-4 to 8-5, 10-1 to 10-2, 10-18 Food (See Nutrition) Hunger (See Nutrition) Food supplements. 25-32 to 25-33 Hypertension (high blood pressure), 19-13 to 19-18 Fontanel (soft spot). 7-8, 24-18, 24-30 Fractions, learning about, 18-12 Freire, Paulo, 26-12 to 26-19, 26-30, 26-35 I Funding a training program. 3-5, 3-11 Illustrations (See Pictures) Fungus infection, traditional cure. 7-10 Index of WTND, how to use. 20-2 G Gallbladder disease as a guide to causes of illness, 21-5 and bilirubin, 5-15 to 5-16 for planning classes, 20-12 'detective story' about, 17-8 to 17-9 Injections Games, 11-24 to 11-28 birth control, 23-1, 23-9 'Another one!' to look at causes of malnutrition, misuse of, 4-4, 4-5, 18-6, 18-8 sociodrama about, 22-11, 27-3 to 27-4 'But why. . .?' to examine causes of illness, 26-4 Ink, homemade, 16-13 'chain of causes' of illness. 26-5 to 26-7 Instructors of health workers for 'breaking the ice', 4-6 to 4-8 continuing education for, 10-16 for learning about antibiotics. 19-2 to 19-11 evaluation of, 9-16 to 9-17 for understanding children with special problems, local persons as, 2-15 to 2-17 24-11,24-14 to 24-16 role, 1-6, 8-12 to 8-16 looking up page references in WTND, 20-7 selection of, 2-11 to 2-12 puzzles, 11-24 two role plays, 1-17 to 1-23 'Snakes and Ladders'. 11-26 to 11-28 Intravenous (I.V.) solution, 15-10, 15-13, 27-14 to 27-18 to test hearing of children, 24-12 with flashcards. 11-22 (Also see Role playing) Germs, teaching aid, 11-30 ı 'Gourd baby' teaching aid, 11-12, 22-16 to 22-18. 24-18 to 24-20, 24-22. 24-29 laundice, 51-4, 5-15 Grains Junk food, 7-4, 25-25 and refined flour. 7-4 native and hybrid, 15-5 to 15-7



sociodrama about maize bank, 27-27 to 27-30

K	Medicines, Chapter 18
	and beliefs about diet, 23-8
King, Maurice, 9-9	as 'giveaways' in under-fives clinics, 22-12
Kwashiorkor, 25-8	charging too much for, 10-12
	for worms and parasites, 19-12
	herbal, 18-7
	keeping vaccines cold, 16-3 to 16-5
	learning to use, 4 -5, 18 -10 to 18 -14, 19 -1 to
L	19-12, 20-10 to 20-11
	overuse and misuse, 7- 5, 10-13 , 18-1 to 18-9
Language	village theater about misuse, 22-11, 27-3 to 27-4,
difficult vocabulary used for awareness raising,	27 -14 to 27 -18
26 -34 to 26 -35	(Also see Antibiotics, Dosage of medicines,
need to keep it simple, 5-11, 15-18, 16-16	Injections, Vaccinations)
problem of health workers using big words, 10-14	Midwives, 22-2 to 22-7
story of instructor who used difficult words, 2-16	as health workers, 2-8 to 2-9
suggestions for good writing, 16-16	village theater about harmful injections during
Lardin Gabas Rural Health Programme (Nigeria)	birth, 22 -11
story about blood worms, 13-6	what midwives and health workers can learn from
story about child spacing, 13-6	each other, 6 -5, 22 -4
story about tetanus in newborn babies, 22-6	(Also see Childbirth)
story telling in health education, 13-5	Milk (See Breast feeding)
Latrine building, example of task analysis, 5-7 to 5-9	Millet, 7-4, 25-40 to 25-41
Learning (See Teaching)	Morley, David, 22-15, 25-9
Lesson plans (See Planning a class)	Mouth-to-mouth breathing, 11-13, 12-22
Lighting for theater shows, 27-8	
Literacy	
as a threat to those in power, 1-15	A1
importance for health workers, 2-7 to 2-8	N
instructions for using WTND, Part Three	No. 10.15 10.14 10.15 Book 2 to Book 4
medicine dosage forms for persons who cannot	Newsletters, 10-15, 16-14, 16-15, Back-3 to Back-4
read, 18 -11	Nurses, as trainers of health workers, 2-12, 2-16
report form for midwives who cannot read, 22-7	Nutrition, Chapter 25
teaching aids for non-readers, 3-16, 12-17	checking for anemia, 25-18
training program of Paulo Freire, 26-18 to 26-19	food groups, 25-39 to 25-43
Liver disease, role play, 5-13 to 5-16	nutrition education, 22 -14, 25 -31, 25 -35 to
Lungs	25-44
percussing, 11-8	poor nutrition and poverty, 25-2 to 25-4
teaching aid, 11-13	posters about children's nutrition, 12-4, 12-17,
(Also see Respiratory problems)	24-18, 25-44
Lymph nodes, swollen, 21-5 to 21-7	problems of old people and sick people, 25-19, 25-38
	solving nutrition problems, 25-6, 25-16, 25-24 to
	25 -29, 27 -19 to 27- 26
	story about teaching pregnant women, 13-1 to
M	13 -4
	surveys of nutrition problems, 25-7 to 25-24
Magnet-board, 11-19	two kinds of malnutrition, 25-8
Maize (corn)	under-fives programs, 22-12 to 22-19
as 'main food', 25- 40 to 25- 43	warning about food supplements, 25-32
metal 'bank' for storage, 11-1, 25-26 to 25-27,	(Also see Breast feeding)
27 -27 to 27 -30	
native versus hybrid, 15 -5 to 15 -7	
Malaria 5 12	o
and enlarged spleen, 5-13	
and sickle cell anemia, 7-6	Oral rehydration (See Rehydration Drink)
story from Nigeria, 13-9	·
Malnutrition (See Nutrition)	
Marasmus, 25-8	Р
Market, inspection for cleanliness, 15-9	r
Mathematics, learning about, 17-1, 18-12	B
Measles, sociodrama about, 27-2	Parables, 1-26 to 1-28, 5-7, 13-7 Pharmaceutical companies, 18-1 to 18-2, 18-7, 27-14
Medicine, curative (See Curative medicine)	Pharmaceutical companies, 18-1 to 18-2, 18-7, 27-14
Medicine, preventive (See Preventive medicine)	to 27 -18



Photographs, 12-2, 12-16 to 12-20	Preventive medicine, 8-1 to 8-2, Part Three-7 (Also see Nutrition, Sanitation, Vaccinations)
Photonovels and comics, 13-10 to 13-13	Printing on silkscreen copier, 16-12 to 16-14
Physiology (See Anatomy)	Problem solving, 17-1 to 17-11
Piaxtla, Project (See Project Piaxtla)	dealing with nutrition problems, 25-6 to 25-34
Pictures, Chapter 12	Project Piaxtla (Ajoya, Mexico), Back-13 to Back-14
adapting pictures to the local area, 26-23	classes on use of <i>WTND</i> , Part Three-2
and story telling, 13-10 to 13-13	'detective story' for learning scientific method,
communicating what you want, 12-3 to 12-8	17-5 to 17-7
importance of a sense of humor, 12-21 to 12-22	educational exchange, 26 -38, Back -14
learning to draw, 12-9 to 12-13	guidelines for visitors, 9-21, 10-17 to 10-18
of parts of the body, 12-6	
techniques for copying, 12-14 to 12-16	'health festival', 27-12 health worker training, 2-17, 6-2 to 6-3, 9-4,
used as posters, 11-5, 12-17, 24-9 to 24-10	10-15
used for awareness raising, 26-18 to 26-26	puppet show, 24- 28 to 24- 29, 27- 37 to 27- 39
using symbols in, 12-21	village theater, 22-11, Chapter 27
when to use cartoons, 12-8	'Props' for role plays and village theater, 11-3, 11-15
(Also see Filmstrips, Photographs, Photonovels	14-3 to 14-6, 27-9 to 27-12
and comics, Slides)	Prostate gland, teaching aid, 21-17
Placenta, 7-6, 11-3, 22-5, 22-8	Protein, 17-13, 25-40
Planning a class, Chapter 5	(Also see Nutrition)
compare open and closed plans, 5-1 to 5-6	Pulse, artificial, 14-6
on blood pressure, 19-13 to 19-18	Puppet shows, 27-2
on eye problems, 5-2, 21-8	example about care of teeth, 27-37 to 27-39
on fever, 5 -3 to 5 -6	example about 'Special Drink', 24-28 to 24-29
on prenatal care (using record form), 21-13 to	how to make puppets, 27 -35 to 27 -36
21 -15	· Puzzles
on use of WTND, Part Three, Chapters 20 and 21	for learning about:
using a 'Patient Report', 21-16	antibiotics, 19 -2 to 19-11
using Index and Contents of WTND, 20-12	diarrhea, 11-25
(Also see Role playing)	eye problems, 21-8
Planning a training program, Chapter 3	medicines for worms and parasites, 19-12
early decisions, 3 -9 to 3 -11	swollen lymph nodes, 21-6
nutrition topics to include, 25-31	vaginal infections, 11-24
outline of things to consider, 3 -5 to 3 -8	to get people thinking in new ways, 1-11
steps for planning course content, 3-12 to 3-30	
students' participation in planning, 3-2, 4-14	
weekly schedules, 3 -27 to 3 -30, 4 -3	
(Also see Planning a class)	Q
Pneumonia	u
breathing pattern, 14 -11, 16 -6	Questions
role play, 20 -8 to 20 -9	about family planning, 23-6
story about, 21-10	about overall course planning, 3-5 to 3-8
teaching aid, 11-31	during a medical consultation, 8-8
Poisoning, 7-12, 19-3, 24-8	guidelines for exam questions, 9-5 to 9-7
Population control (See Family planning)	for community surveys, 3-13, 6-9 to 6-10, 25-20,
Posters, 11-5	25 -23
appropriate and inappropriate, 11-5, 12-17	
based on WTND, Part Three-3 to Part Three-4	
for teaching about food groups, 25-39	
from CHILD-to-child activities, 11-6, 24-9 to	D.
24-10 tasksisuse for any in 12.14 to 12.16	R
techniques for copying, 12-14 to 12-16, 16-12 to 16-14	Danding (Con Library)
use of symbols and humor, 12-21	Reading (See Literacy)
Poverty, as a cause of illness, Front-7 to Front-12,	Record keeping, 10-8 to 10-11
18-7, 25-2 to 25-4, 26-2	for a nutrition survey, 25-9 to 25-11, 25-13,
Pregnancy and prenatal care, 22-1 to 22-5	25-16, 25-20 for midwiyes, 22-6 to 22-7
role play, 21-13 to 21-15	for midwives, 22-6 to 22-7 in a clinical consultation, 8-11
story about nutrition during pregnancy, 13-1 to	in under-fives clinic, 22 -15 to 22 -19
13-4	learning about, 21-12 to 21-16
	loanning about, at its to at its

monthly report forms, 10-9 to 10-11

Refresher courses for health workers, 10-15

using a fetoscope, 16-6

(Also see Childbirth, Family planning)

Rehydration Drink, 15-10 to 15-18	Schistosomiasis, story from Nigeria, 13-6
CHILD-to-child activity, 24-17 to 24-22	Scientific method (See Problem solving)
children's puppet show, 24-28 to 24-29	Shit
songs about, 1-27 , 15 -15	and bilirubin, 5-16
spoons for measuring, 15-16, 24-20	used in home remedies, 7-7, 7-10
story from Indonesia, 24-24 to 24-27	(Also see Diarrhea)
to boil or not to boil , 15- 4	Shock, test for, 16-9
two stories about teaching methods, 1-26 to 1-28	Sickle cell anemia, 7-6
(Also see Dehydration)	Silkscreen copier, 16-12 to 16-14
Religion and family planning, 23-7	Skits (See Role playing and Theater)
Respiratory problems	Slides, 6-5, 12-18, 13-11 to 13-13
chest and lung wounds, 11-13	Smoking, 7-5
'diagnosis game', 14 -11 to 14 -12	Snakebite
how germs invade the respiratory system, 11-30	role play, 14 -14
how to read WTND chart about cough, 21-4	teaching about, 11-6
mouth-to-mouth breathing, teaching aid, 11-13	Social change, Chapter 26
role play about pneumonia using WTND, 20-8	A Call for Courage and Caution, Back-1
thumping the lungs, teaching aid, 11-8	dealing with obstacles, 25-26
Road to Health chart	teaching that resists or encourages change, 1-12
flannel-board teaching model, 11-4, 22-15 to	to 1 -28
22 -19	Why this Book is so Political, Front-7 to
technique for copying, 12-16	Front-12
used in nutrition survey, 25-9	women's leadership in, 22-20, 26-28, 27-19 to
(Also see Under-fives clinic)	27 -26
Rohde, John, 15-12, 24-24, 25-30	Sociodrama (social drama), Chapter 27
Role playing, Chapter 14	(Also see Role playing, Theater)
about common cold, 27-3 to 27-4	Soft spot, baby's, 7-8, 24-18 to 24-19, 24-30
about family planning, 23-9	Songs used in health work, 1-27, 13-9, 15-15, 24-12,
about fever, 5 -3 to 5 -6	27-11
about liver disease, 5-14 to 5-16	Special drink (See Rehydration drink)
about misuse of medicines, 18-4	Sterilization
about scabies, 14-7	method of birth control, 23-4, 23-9 to 23-10
about teaching methods, 1-17 to 1-23	of instruments and bandage material, 16-10
about typhoid fever, 14 -9 to 14 -10	Stethoscopes, homemade, 16-6
about working with a health committee, 10-5	Stool, nutrition teaching aid, 25-42
as evaluation method, 9-21	(Also see Shit)
CHILD-to-child activity on children with special	Storage of grains, 11-1, 25-24, 25-26 to 25-27,
problems, 24 -14 to 24 -16	27 -27 to 27 -30
to learn about using record forms, 21-13 to 21-15	Story telling, Chapter 13
to motivate community action, 14 -13 to 14 -14	list of stories included in this book, 13-14
to practice attending the sick, 8-3	String-board, 11-19
to practice comparative diagnosis, 14 -11 to	Supervision (See Advisers)
14-12, 17-8, 21-3, 21-13 to 21-15	Support (See Follow-up)
to practice using <i>WTND</i> , 20-8 to 20-11	Surgery, 11-10, 16-10, Back-13
to produce domigration, do to 10 77	Surveys, 6 -6 to 6 -10
	appropriate and inappropriate questions, 3 -13,
	6 -9, 25 -23
	CHILD-to-child activity on diarrhea, 24 -17,
S	24 -30
	CHILD-to-child activity on seeing and hearing,
Sand timer, homemade, 16-8	24-12 to 24-13
Sanitation	of nutrition needs, 25-7 to 25-23
boiling water, 15 -3 to 15 -4	on the spot, 7-1 3
how flies spread germs, 7- 11	to determine training priorities, 3-13 to 3-17
inspection of food and market, 15 -9	Suturing (sewing) a wound, 11-10, 16-10
latrine building (example of task analysis),	
5-7 to 5-9	
role play to motivate community action, 14 -13	
to 14 -14	Т
story about blood worms, 13-6	•
Scabies, 13-11, 14-7 to 14-8	Task analysis, 5-7 to 5-9
Scales, homemade, for weighing babies, 16-1 to 16-2	Teas, herbal, 7-6, 13-2, 18-7
,,,,,,,	,,,,



Teachers as advisers of health workers, 10-7	Television, awareness raising example, 26-20
(Also see Instructors)	Tests and exams, 9-1 to 9-10
Teaching, Chapter 1	Tetanus, 7-10, 7-12, 22-6, 26-3 to 26-7
about attending the sick, Chapter 8	Theater, village, Chapter 27
adapting to traditional ways of learning, 1-5	about breast feeding, 27-31 to 27-34
building on local tradition, Chapter 7, 11-4, 13-1	about drunkenness, 27-19 to 27-26
to 13 -9	about harmful practices in childbirth, 22-11
by comparison with familiar things, 7-11, 11-8,	about maize bank , 27- 27 to 27 -30
13-1 to 13-6 , 13-8 , 24- 19	about measles, 27-2 to 27-3
comparing methods, 1 -1 to 1 -3, 1 -17 to 1 -28,	about treatment of colds, 27-3 to 27-4
2 -16, 5 -11	about useless medicines, 27-14 to 27-18
conventional, progressive, and liberating: chart,	how to stage entertaining shows, 27-5 to 27-13
1-24	Thermometer, pretend, 5-3 to 5-6, 14-4 to 14-5,
'each one teach one', 11-32	14-7 to 14- 10
methods and ideas for nutrition education, 25-30	Thinness chart (weight-for-height chart), 25-10 to
to 25 -31, 25 -35 to 25 -44	2 5-12
practice teaching, 5-18	Timers, homemade
step-by-step skills, 17 -12	for measuring pulse or breathing rate, 16 -7 to
self-teaching, 9-9 to 9-10	16 -8
(Also see Planning a class, Role playing, Story	for sterilizing, 16-10
telling)	Tortillas (maize), 25-40 to 25-42
Teaching aids, guidelines, Chapter 11	Traditional healers as health workers, 2-8, 17-3
for learning about:	Traditions, 7-1 to 7-10
antibiotics, 19-1 to 19-11	about childbirth, 22-5, 22-6
blood pressure, 19-13 to 19-18	in care of the sick, 7-5 to 7-10 , 25-38
causes of disease, 26 -6	in family planning, 7-3 , 23-5 , 23-8
chest and lung wounds, 11-13	in measuring for malnutrition, 25-12
childbirth: 'birth box' and 'birth pants', 11-3	stories that build on tradition, 13-1 to 13-6, 22-6
and 22-8; 'flexibaby', 22-9; turning a baby	ways of adapting teaching to, 1-5
in the womb, 22 -10	Trainers of health workers (See Instructors)
closing a wound, 11-10	Training manuals, 16-18 to 16-20
critical awareness, 26-17 to 26-27	Training program (See Planning a training program)
dehydration, 11-9, 11-12, 24-18 to 24-22	Treatment (See Curative medicine)
eye problems, 21- 8	Tubal ligations, 23-10
fever, 14 -4 to 14 -5, 25 -38	Typhoid fever, 14-9 to 14-10
food groups, 25 -42	
fractions and milligrams, 18-12 to 18-13	
germs that are too small to see, 11-29	
how germs invade the body, 11-30	U
mouth-to-mouth breathing, 11-13	
parts of the body, 2 -16, 11- 7	Under-fives clinic, 22-12 to 22-19
pregnancy, 21-14	and prenatal care, 22-2
pulse, 14- 6	homemade scales for, 16-1 to 16-2
Road to Health: flannel-board chart, 11-4;	measuring thickness of upper arm, 25-12 to
'gourd baby' and cardboard 'mother', 22-16	25-16
to 22 -18	weight-for-age (Road to Health) charts, 11-4,
setting broken bones, 11-14	22- 15 to 22- 19, 25- 9
snakebite, 11 -6	weight-for-height (thinness) charts, 25 -10 to
swollen lymph nodes, 21-6	25 -12
testing urine for bilirubin, 5-16	Urine
thumping the lungs, 11-8	and dehydration, 7-9 , 24-18 to 24-19
tooth decay, 1 -19, 27 -37 to 27 -39	as a home remedy, 7-10
urinary problems, 21-17	bilirubin test, 5-16
(Also see Photographs, Flannel-boards,	teaching aid about urinary problems, 21-17
Flash cards, Flow charts, Games, Pictures,	
Posters, Puppet shows, Puzzles, Role playing,	
Silkscreen copier)	
Teeth, care of	V
bicycle-powered dental drill, 16-1	
puppet show, 27-37 to 27-39	Vaccinations, 7-12, 7-13, 21-13 to 21-15, 26-3
two role plays, 1-17 to 1-20	(Also see Injections)
Technology (See Appropriate technology)	Vaccines, how to keep cold, 16-3 to 16-5

Vaginal infections, 11-24 Vasectomy, 23-9 Village (See Community) Village health workers (See Health workers) Village theater (See Theater)

Water, to boil or not to boil, 15-3 to 15-4

Part Three-5 to Part Three-7

W

Water systems, three stories, 6-18 to 6-20 Water timers for measuring heart rate or breathing rate, 16-7 Weighing babies and children (See Under-fives clinic) Well-baby clinics (See Under-fives clinic) Where There Is No Doctor (WTND), Part Three, Chapters 20 and 21 finding information on medicines (Green Pages), 18-10, 20-10 helping others to use, Part Three-5 to Part Three-7, Chapter 20 learning to read and use the charts, 21-1 to 21-11 learning to use the index, 20-3, 21-5 looking things up instead of memorizing, 9-3, Part Three-1, 21-18 planning classes on WTND, 3-27, Part Three-2,

Where There Is No Doctor (WTND) (continued) practice using the record sheets, 10-8, 21-12 to 21-17 role plays using, 5-3 to 5-6, 14-9 to 14-12, 20-8, 20-10, 21-13 to 21-16 stories about using, 21-10, 21-18 using the vocabulary, Part Three-6, 20-2 ways to use, Part Three-3 Women's health, 21-10, 22-1 to 22-5, 22-8 to 22-11, 22-20, Chapter 23 Worms, 11-15, 19-12, 20-10 Wounds, 11-10, 11-13, 16-10, 24-8 Writing well rules and suggestions, 16-16 language and writing style for training manuals, 16-18 to 16-20 (Also see Literacy)

Y

Yams, and sickle cell anemia, 7-6

Z

Zuñiga, Maria Hamlin de, 26-22, 26-25

About Project Piaxtla and the authors:

Many of the ideas in this book came from a small community based health program in the mountains of rural Mexico called Project Piaxtla. This health program has been run and controlled by local villagers, some of whom have worked with the program since it began in 1966. The project has served over 100 small villages, some of which are 2 days by muleback from the training and referral center in the village of Ajoya. This mud-brick center has been run by a team of the more experienced local health workers, who trained and provided support for workers from the more remote villages. This book discusses details of selection, training, follow-up, and referral of the 2-month training course developed in Ajoya (see the Index).

Project Piaxtla began in an unlikely but very natural way. In 1964, David Werner, a biologist by training and a school teacher by trade, was wandering through the Sierra Madre observing birds and plants. He was impressed by the friendliness and self-reliance of the mountain people, but also by the severity of their health problems. Although he had no medical training, he felt that his scientific background and the people's resourcefulness and skills might be combined to meet health needs better. So, after apprenticing briefly in a hospital emergency room in the U.S., and painting bird pictures to raise money, he returned. David stayed for 10 years, until he was no longer needed. It seemed that the most helpful thing he and the other outsiders could do to allow the program to evolve further was to leave. So in 1976, the program changed and was run entirely by the local villagers, with no ongoing presence of outsiders or professionals.

In its focus of action, Project Piaxtla evolved through 3 stages: curative, preventive, and social. It began with curative care, which is what people wanted. In time, the central team gained a high degree of medical ability. Although most of the group had little formal schooling, they were able to effectively attend (or help the people attend) about 98% of the health problems they saw. Because of the difficulties in getting good care for persons they referred to city hospitals, the team made efforts to master a wide range of medical skills. These included minor surgery (including superficial eye surgery), delivery of babies, and treatment of serious diseases such as typhoid, TB, leprosy, and tetanus. (With the help of village mothers, who give the babies breast milk through a nose-to-stomach tube, they have been able to save 70% of the newborns with tetanus.) For severe problems beyond their capacity, the team slowly developed an effective referral system in the nearest city (see page **10**-18).

The health team, having been trained by a visiting radiologist, was also able to take X-rays using an old donated unit. A basic clinical laboratory for stool, urine, and blood analysis was run by Rosa Salcido, who had never been to school. Several village 'dentics', headed by Jesus Vega, would clean teeth, extract, drill and fill cavities, and make dentures—at a fraction of what these services cost in the cities.

Even as curative needs were being met, however, the same illnesses appeared again and again. So people became more concerned with prevention. The team began programs of vaccinations, latrine building, nutrition classes, child spacing, and community gardens. But in time the people began to realize that even these measures did not solve the root causes of poor health—those relating to land ownership, high interest rates on loans, and other ways that the strong profit from the weak. So little by little, the focus of the health team became more social, even political. Examples of actions they took are discussed in the introductory section (Why This Book Is So Political) and elsewhere in this book.

The health team came to feel that its first job was to help the poor gain self-confidence, knowledge and skills to defend their just interests. But this was not easy. Among other things, the health workers had to re-evaluate their own approaches to teaching and working with people, to develop new methods that help persons value their own experience and to weigh critically for themselves what they are taught and told. Many of the learning methods and materials discussed in this book have been developed by the team and student health workers through this process.



Project Piaxtla's relationship with the government was mixed. When the village team became increasingly effective in helping people deal with illegal land holdings, high interest rates, corruption of local officials, and abuses by health professionals, local authorities made repeated attempts to weaken the program or close it down.

But Piaxtla also had its strong supporters—even within the government. Although the Health Ministry, in many ways, opposed the villager-run program, those in other ministries appreciated its value. The Ministry of Agrarian Reform contracted with the village team to train its first group of community health workers. The Ministry of Education—which has considered making 'Health' a full-time school subject—sought the advice of Martin Reyes, the Project Piaxtla coordinator. CONAFE, a government program that set up basic skills libraries in villages throughout the country, employed Pablo Chavez to help train village 'cultural promoters' in the use of *Where There Is No Doctor*. (Pablo is the health worker who helped illustrate this book.)

Also within the Ministry of Health, Project Piaxtla had its friends. For years, the malaria control and vaccination programs cooperated with the village team. At first, things were more difficult with the tuberculosis program. The district chief refused to provide the health team with medications for those living too far away to make regular trips to the city health center. So a leader of the village team, Roberto Fajardo, went to Mexico City and convinced the head of the national program to give an order to the district chief to supply the team with medicine for proven cases of TB. In this way, the Project Piaxtla team began to affect government policy, making it more responsive to the needs of the rural poor.

The Ajoya team valued economic self-sufficiency. The part-time health workers from outlying villages also achieved this in their work. They earned most of their living by farming, and charged a small fee for services. Self-sufficiency proved more difficult for the team of coordinators in the training and referral center. However, they experimented with a number of income-producing activities: hog raising, chicken raising, vegetable gardening, fruit orchards, and bee keeping. These activities not only brought in funds, but helped improve local nutrition and provided examples of improved small-scale production. The team also charged a modest fee for services. Persons unable to pay could send a family member to help with the farming instead.

The village team came to feel that health workers from different programs and countries have much to share and learn from each other. The team was active in a regional Committee for Promoting Community Health in Central America. The committee's third international meeting was held in Ajoya. In this meeting, the number of professionals and outsiders was strictly limited, so that the health workers themselves could lead discussions and participate more easily. The Ajoya team also conducted a series of 'educational exchanges', inviting village-level instructors from health programs in Mexico and Central America to meet together and explore educational methods and materials. These 'exchanges' were valuable for gathering and testing many of the ideas in this book.

Project Piaxtla has evolved through trial and error, learning from both mistakes and successes. It struggled through many difficulties, many of which grew more severe as the team became active in defending the rights of the poor. The future of the project is as uncertain as is the future of the poor in Latin America.

Bill Bower, a North American who grew up in Venezuela, joined Project Piaxtla in 1974, just before outside volunteers were phased out from ongoing participation. Bill has a degree in human biology. He received training in community health in a special course taught by former Piaxtla volunteers, and also attended an alternative health training program in Mexico City. He helped the Ajoya team plan and organize health worker training courses and educational exchanges between programs. He played a leading part in preparing both the English version of *Where There Is No Doctor*, and the revised Spanish edition.



OTHER BOOKS FROM HESPERIAN HEALTH GUIDES



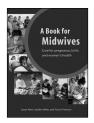
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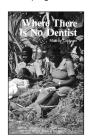
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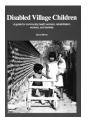
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